

Draft Revenue and Financing Policy 2021

Supporting Information: "Local" activity benefits – Community Board Feedback

Separate workshops were held with boards between March – June 2020 to discuss:

- Who benefits from the local activities that the board provides
- Based on the benefits, who should be paying for these activities and whether the activity should continue to be funded from a local rate or whether nature of benefits were more district-wide
- How the Council might rate for these activities

The images below summarise this feedback.

Who benefits from the activity		
Whole Community	Parts of the Community	Individuals
       <p>Everyone has access to use. People in areas that are nearer these services (specific towns/parts of towns or locations) have easier access and are more likely to use so maybe greater benefit. Not all areas have these services nearby and rural people have to travel to use</p>	      <p>Only some areas have this service or the service might not be operated by Council</p>	

Who should pay in the board area?		
Every property in CB pays	A Mix (every property in CB pays but some pay more than others)	Only Certain Properties in CB pay
   <p>Local representation – cover whole area Litter Bins – visitors mainly not locals 1 board disagreed because they felt litter bins should be only paid for by towns where each town pays their own Cemeteries – similar O&M, important that they are looked after well BUT individual communities can give grants for capital projects 3 boards disagreed because trust-run cemeteries in their areas.</p>	     <p>Everyone should pay, but properties that are in areas with the services (specific towns/parts of towns or locations) should pay more than other properties. 2 boards said only towns should pay for these services and each town should pay their own costs separately based on the current CDA boundaries Stormwater – some boards felt with the increasing regulations it might be better to district fund stormwater because of the costs involved. Other boards talked about the differences in the scale of service (e.g. Te Anau versus Waikaia) and wasn't fair if some boards had spent money on theirs – didn't want to be paying for others now to be upgraded or renewal of more costly schemes.</p>	 <p>Halls - There was a mix of views about halls and who should pay. Some boards felt current hall boundaries should be retained, others considered grouping into one rating area. Agreement on perhaps having board oversee all halls in their areas and set rates for these in liaison with local hall committees.</p>
How these activities should be paid for		
<p>District rate – fixed amount per property Alternative view: Litter bins/Cemeteries – no change to current (fixed) in areas that pay now (towns)</p>	<p>CB rate with urban/rural differential suggestions included: Urban: x1 or 60-70% Rural: x 0.2 or 0.25 or 30-40% Commercial: x2 Alternative view: – no change to current (fixed) in areas that pay now (towns)</p>	<p>Fixed amount per property in hall boundary OR Fixed amount per property in CB</p>

The raw feedback from the workshop with all boards has also been included in the tables on page 3 to 11.

The feedback from the boards has also been combined into activity summary tables on page 12 to 21 . Each local activity has been discussed with an indication of the future funding options favoured by boards shown by the green, orange and red colouring for each of the three main options to consider funding across the whole district; consider funding across CB area through a single community board rate or keep the same as current (mix of boards and CDA rates).

Table 1: Notes from community board workshops - Discussion on who benefits

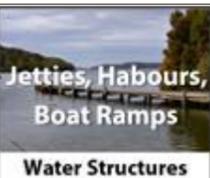
Activity	Who benefits?	What is the nature of the benefit?
 <p>Parks / Playgrounds</p>	<p>Everyone Families and Whanau Visitors Exercisers Sports groups</p>	<ul style="list-style-type: none"> Benefits accrue more to the public generally – these are related to access and availability. These spaces also contribute to community wellbeing by providing spaces to go to and exercise in and for recreation. Some people use more than others – but as the spaces and facilities are available for all means that the benefit is more public Would be difficult to limit access or exclude users in order to recover a fee to reflect private benefit to any great degree Generally those people who live nearer these facilities are likely have a greater level of benefit as it is easier for them to be able access these services (walk/cycle to them versus drive) Important to note that there can be a difference in the perception of the benefit being provided between towns and areas depending the extent or level/standard of facility
 <p>Beautification</p>	<p>Everyone Businesses Visitors</p>	<ul style="list-style-type: none"> Benefits accrue more to the public generally as beautification features can be enjoyed by all but maybe a slightly greater benefit for those who live in towns where these features are provided. These spaces and features also build community pride and can help tell a story of the area and the people who live there. Could provide a benefit for business by attracting more people into town and encourage new businesses to set up Generally those people who live nearer these facilities are likely have a greater level of benefit they would see these features more often
 <p>Cemeteries</p>	<p>Everyone Families and Whanau Visitors Researchers/ Historians</p>	<ul style="list-style-type: none"> Benefits accrue more to the public generally – these are related to access, availability, protecting public health and the environment. These spaces provide a spiritual/memorial place for families to reflect and also information about the history of an area and the people who lived there. People don't always use just their own local cemetery as often family live elsewhere and come and visit the cemetery or residents in the local area have family in other cemeteries. Not everyone will be buried in the cemetery nearest to where they are paying rates (e.g. holiday home owners). There are also cemeteries run by separate cemetery trusts (not Council) which means some community board areas don't have any or many council run cemeteries – although the community can still access the trust run cemeteries. Important to note that there can be a difference in the perception of the benefit being provided between areas depending the extent or level/standard of facility – but noting they are important and should be maintained well
 <p>Litter Bins</p>	<p>Everyone Businesses Visitors Freedom Campers</p>	<ul style="list-style-type: none"> Benefits accrue more to the generally a– these are related to access and availability, protecting public health and the environment. Benefits also accrue to visitors who are travelling throughout Southland as they do not live in the area and therefore are more likely to need a place to dispose of their rubbish (food etc) during their visit. A small benefit for business who sell items that create rubbish to be disposed of (e.g. food/takeaways). However the extent of that benefit is not large enough to consider charging them and it isn't really practical to do so. Providing places for people to dispose of rubbish prevents littering in towns or parts of the District. Not necessarily fair that those areas who have more visitors should pay full cost of the extra rubbish they create.
 <p>Streetworks (footpaths)</p>	<p>People who live in towns where footpaths provided Visitors</p>	<ul style="list-style-type: none"> Benefits accrue more to the people who have footpaths in their areas as they are generally used for walking around towns or for people who don't/can't drive. Rural people or visitors to towns might also use footpaths but not to the same level as town people Important to note that now all towns or parts of towns have footpaths or the same standard of footpaths. There is also a safety aspect to footpaths.
 <p>Stormwater</p>	<p>People who live in towns where stormwater provided Visitors</p>	<ul style="list-style-type: none"> Benefits accrue more to the people who have stormwater in their street as it prevents flooding of their property. Rural people or visitors to towns might also benefit from stormwater (prevents shops/friends/families) from being flooded, but not to the same level as town people Important to note that not all towns or parts of towns have stormwater or the same type of system/reticulation (e.g. open drains vs underground piped reticulation) Important to note that rural properties (and non-services properties) have to look after their own drainage issues Important to note that there is less and less discretion about how this activity can be operated or to what level with increasing environmental and compliance standards being set.
 <p>Local Representation</p>	<p>Everyone Town areas with services</p>	<ul style="list-style-type: none"> Benefits accrue to everyone as the board members are there to represent the whole board area and now all of the district has local community board representatives. Everyone can also access their community board representatives. Sometimes because of the nature of the activities provided the boards can spend more of their time on township issues because this is where many of the services are provided but this may change in the future. Some board members in different areas are paid different amounts because of how the remuneration is worked out.
 <p>Halls</p>	<p>Everyone Sports groups Community groups</p>	<ul style="list-style-type: none"> Benefits accrue to everyone as they are able to access a hall if they want to and they provide spaces for people to socialise. The ability to lock halls means that people can be excluded and hall hire fees can be charged. Important to note that not all towns have a hall that the Council contributes towards and some towns use alternative venues to a hall. Differences in the type/standards of halls in different placed can impact willingness to use and therefore the benefit being provided to the community.
 <p>Swimming Pools</p>	<p>Everyone Exercisers Children and Families</p>	<ul style="list-style-type: none"> Benefits accrue to the people who are able to access a swimming pool in their areas and the community generally by providing a place where people can learn to swim. Pool users also benefit directly – exercise, recreation. The level of public benefit is mitigated to some extent by the fact that swimming pools have restricted access, must generally be supervised and also charge entry fees. Important to note that Council provides funding for swimming pools run by community groups or third parties, but does not provide these activities directly. Not all community swimming pools are funded by rates.
 <p>Jetties, Harbours, Boat Ramps Water Structures</p>	<p>Commercial operators (fishing, tourism, transport) Recreational Users Visitors Everyone</p>	<ul style="list-style-type: none"> Benefits accrue to individuals/business who have vehicles (or take water transport) that are able to reach these facilities or operate a business through their existence Some benefit to the community generally by being able to access these spaces for recreation and local community by making it easier to move to and from the Stewart Island. Some benefit to local community and district community arising from the economic benefit that commercial operators provide in terms of jobs and also supporting tourism/visitors to travel to and through the district.
 <p>Stewart Island Electricity Supply</p>	<p>People connected or able to be connected Businesses Visitors</p>	<ul style="list-style-type: none"> Benefits accrue mainly to individuals and businesses who are connected to the supply (or able to connect to the supply) by having a reliable energy supply. Some benefit to local community by providing a service which makes it easier to live on Stewart Island. Some local/district benefit derived from the economic benefit of enabling business to operate on the Island the flow-on impact that this has on employment and encouraging tourism/visitors to travel to and through the district

Table 2: Notes from individual community board workshops – Who should pay and how they should pay and should any activities be funded across the district?

Fiordland Community Board	⇐ In Your Community Board Area – Who Should Pay/How Should They Pay ? ⇒		
	Every Property Pays (in whole board area)	A Mixed Approach (every property in whole board area pays but some pay more or less than others)	Only Certain Properties Pay (only some properties in the board area pay)
<div data-bbox="124 373 320 541" style="border: 2px solid red; padding: 5px; transform: rotate(-15deg); display: inline-block;"> Funded across district </div>	<div style="display: flex; flex-wrap: wrap; justify-content: space-around;"> <div data-bbox="572 344 753 506"> Local Representation</div> <div data-bbox="762 344 926 506"> Parks / Playgrounds</div> <div data-bbox="934 344 1115 506"> Litter Bins</div> <div data-bbox="1124 344 1302 506"> Cemeteries</div> <div data-bbox="679 518 842 659"> Beautification</div> <div data-bbox="851 518 1015 659"> Halls</div> <div data-bbox="1023 518 1190 659"> Swimming Pools</div> </div> <p>Litter bins – suggestion that these should be funded across the district as they should be consistent/standardised, with board having input into how many needed and where they go.</p> <p>Cemeteries – there is a need to be consistent with maintenance but the community board may want to have a say in projects at cemeteries. Comment that not everyone will be buried at the local cemetery (e.g. holiday home owners).</p> <p>Halls – There can be differences in the nature and standards of the halls in the board area and this can affect the use and income that the specific hall gets. Suggestion that halls could be funded differently depending on their size/scale and services provided and events held and usage. Discussion about whether the Community Board should be more actively involved in overseeing halls in their area (whether or not council owned and run) with input into the amount of rate funding each hall gets taking into account use etc. Concern that having a single hall rate may see hall committees inflate their budgets for projects because local ratepayers are not the only ones paying.</p> <p>District funding – if activities are funded differently across the district this may cause tensions about who decides where the \$ go.</p> <p>There may need to be a minimum standard set and if any communities want more than this then they pay for that themselves</p> <p>Concern that floodgates might open up on spending if activities district funded with less focus on managing rates.</p>	<div style="display: flex; flex-wrap: wrap; justify-content: space-around;"> <div data-bbox="1863 344 2027 506"> Streetworks (footpaths)</div> <div data-bbox="2036 344 2214 506"> Stormwater</div> </div> <div data-bbox="1279 415 1881 716" style="background-color: yellow; padding: 10px; transform: rotate(-10deg); border: 1px solid black;"> <p>Fixed Rates with CB Differential Urban x1 Rural x 0.25 Commercial x 2 Keep the same approach Higher property value does equate to ability to pay</p> </div> <p>Streetworks/Footpaths - suggestion that rural properties shouldn't pay as much as in town but acknowledgment that rural people use trails and need to contribute. There are differences in what is an acceptable standard for footpaths throughout the district – and this would cause issues if district funded.</p> <p>Stormwater – rural people use the services in towns and so should make a contribution. Perhaps this should be funded district wide because some communities will struggle to pay for improvements that are likely to be needed in the infrastructure on their own. Also boards have little discretion now over what is needed with the increased regulation but there could be some tension where the standard of what is provided differs across the district. If funded district wide then we need to address what happens to associated reserve funds.</p>	

⇐ **In Your Community Board Area – Who Should Pay/How Should They Pay ?** ⇒

Every Property Pays
(in whole board area)

A Mixed Approach
(every property in whole board area pays but some pay more or less than others)

Only Certain Properties Pay
(only some properties in the board area pay)

Funded across district

Majority View



These activities are generally accessible and available in area and across district.

Halls - The board wants to consider further whether they have separate hall rates or combine these (noting this might be step 2 of a process where board first takes on responsibility for the overseeing all halls in the areas).

The board noted that it was important to consider what happens with the ward rate if a community board rate is established.

Suggested Differential
Urban x 1
Rural x 0.25-0.5

Majority View



Town or serviced properties benefit more than rural or unserviced areas. The level footpath use/benefit varies depending on where the footpaths are provided and how people want to move about. Some communities may want to pay for a higher standard than others which would cause problems if rated the same across the district.

Stormwater – communities have limited ability to influence the level of service with new regulations so could be funded the same across all services areas.

Alternative View



Level of access for parks is not the same in the rural area as urban areas and not everyone has a cemetery (eastern southland area has a number of trust run/funded cemeteries).

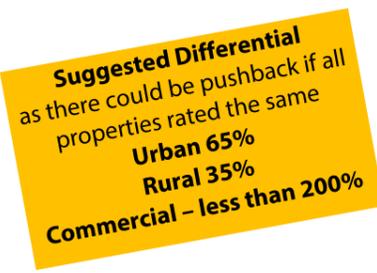
Beautification benefits town people more although small communities with few rating units can't always afford to carry out any beautification

People choose where they live and part of this decision is related to the services that are provided in those areas. As such they should fund their own services.

Properties around halls should continue to pay the rates for that hall and others can pay through hall hire if they want to use.

Alternative View



Ardlussa Community Board	⇐ In Your Community Board Area – Who Should Pay/How Should They Pay ? ⇒		
	Every Property Pays (in whole board area)	A Mixed Approach (every property in whole board area pays but some pay more or less than others)	Only Certain Properties Pay (only some properties in the board area pay)
	 <p>This should be funded district-wide as everyone benefits.</p>		      <p>Parks, playgrounds, litter bins and footpaths/streetworks should be paid by each township and not the rural area as people in towns get the most use/benefit.</p> <p>Stormwater – the standard and extend of these can vary considerably – Waikaia has open drains and other towns have underground reticulation and places like Te Anau have a lot of reticulation.</p> <p>Some properties in the rural area have to provide their own service (rubbish/sewerage).</p> <p>Board noted that a one size approach doesn't fit all. They requested that rates stay separated into three townships of Balfour, Riversdale and Waikaia for at least the next three years with some changes requested to Riversdale town boundary to incorporate new houses that currently sit outside the rating area. Staff noted that the board felt that the towns are quite separate and independent in their own right. They also didn't want to lose local visibility of these individual areas if board boundaries widened and local town rate was removed from the rates notice.</p> <p>Halls – prefer using the current rating boundaries as concerned some halls upgrades have already been paid for.</p> <p>Cemeteries – all privately run in the board area so no rates funding.</p> <p>CB Funding - While the board do not have a preference for a single community board rate – the board are interested in seeing what the financial implications would be of making changes (rating by township, one community board rate with differentials or district funded). Town boundaries could be the immediate town area, or school zones if taking in rural areas around towns for township rating. They suggested that the ward rate is not needed and can be incorporated into the rating scenarios.</p> <p>District funding – complicated by a number of issues and what is provided where and to what standard. Economies of scale of having more people to pay the rate is potentially useful and further discussion is needed. They did express some concerns about who decides how money is spent and whether this would be fair and how requests for things above a minimum by individual communities would be funded.</p>

**Northern
Community
Board**

⇐ **In Your Community Board Area – Who Should Pay/How Should They Pay ?** ⇒

Every Property Pays
(in whole board area)

A Mixed Approach
(every property in whole board area pays
but some pay more or less than others)

Only Certain Properties Pay
(only some properties in the board area pay)

**Funded
across
district**



**Preference for fixed charge
with a differential
Urban 60%
Rural 40%**



Everyone including people in rural area can access services and rural people take pride in towns as well. Comment made about not overburdening rural sector with additional rates.

Representation – there should be a consistent approach to how representation is being funded because it is for everyone.

Halls – used equally by rural and town people but if rated collectively there may be issues who/how decisions are made on how rate \$ are spent. Suggestion that if a hall has more usage then perhaps they should have a greater share of the funding. Suggested that CB should maybe have more involvement in deciding on the funding for halls in their area and liaison with local hall committees. Concern also that if hall rates were combined across whole board area there would be less visibility over the viability of specific halls.

Litter bins – those people in town feel like they are paying twice for their own bin and those used by visitors.

Ward rate – discussion about whether there is a need for a ward rate if the community board rate was to cover the whole board area.

CB or District funding – if rate figures don't change much then fund across the district or community board area - but if it is going to cost our communities more they would be more hesitant.

Concerns if funded jointly then communities might end up arguing about what gets spent where and this could create tension or competition for funds and problems around how decisions about allocations are made. Also comes down to the level of control/input the community wants and whether they are affected.

These activities provide more benefit to people in town who use more often.
Need to consider that rural properties have to provide their own drainage as well.

Wallace Takitimu Community Board

⇐ **In Your Community Board Area – Who Should Pay/How Should They Pay ?** ⇒

Every Property Pays
(in whole board area)

A Mixed Approach
(every property in whole board area pays but some pay more or less than others)

Only Certain Properties Pay
(only some properties in the board area pay)

Funded across district



Parks / Playgrounds Cemeteries Swimming Pools

Everyone has same ability to access these services and they provide public benefits for the community.

Cemeteries – if these were funded district wide the board would be concerned about losing control and having no say in their local cemeteries.



Streetworks (footpaths) Beautification Stormwater Litter Bins



Local Representation

Suggested Differential
Urban 70%
Rural 30%

People in towns get the most benefit from footpaths and stormwater. People in rural areas have to sort their own rubbish, wastewater and drainage.

Visitors to town get the most benefit from litter bins rather than locals.

District Funding – commented that not all boards get paid the same which means funding local representation via a district rate may not be fair. Interested in seeing the cost per rating unit. Some members didn't support a district/local CB rate because they thought each area should put their focus on their own areas and get these right and other areas can do the same.



Halls

Some parts of the board area do not have a town hall. Concerns that if the rate was combined this could cause problems about how decisions are made about how the funds will be spent and how much each hall needs.

**Oraka
Aparima
Community
Board**

⇐ **In Your Community Board Area – Who Should Pay/How Should They Pay ?** ⇒

Every Property Pays
(in whole board area)

A Mixed Approach
(every property in whole board area pays but some pay more or less than others)

Only Certain Properties Pay
(only some properties in the board area pay)

**Funded
across
district**



**Fixed per rating unit
Suggested Differential
Urban 65%**

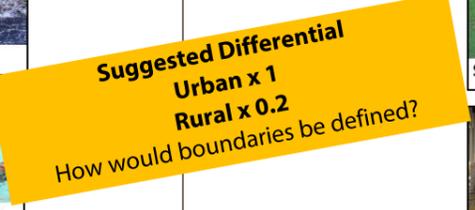
Everyone gets a benefit from these services.
Litter bins are really for visitors so could be funded across the district along with other bins.
Cemeteries – these need a similar amount of maintenance etc so could be rated for across the district but the community will still want to have an input into how these are managed.



Township residents or residents in areas with these services get more of a benefit so rural shouldn't pay as much.
Footpaths – some streets don't have footpaths so maybe shouldn't pay as much.
Stormwater – higher regulation means that more money is likely to be needed to spent on stormwater and perhaps it would be better if this was funded across the district to reduce the cost.
Halls – Discussion that all properties could pay for halls provided there is no significant financial difference in the rates. Suggestion that the community board could be more involved in overseeing halls in the area.
Ward rates – board questioned why there is a still a need for a ward rate given the community board now covers the whole area.



Harbour users pay licence fees. Benefits mainly accrue for commercial users and recreational users.

Tuatapere Te Waewae Community Board	⇐ In Your Community Board Area – Who Should Pay/How Should They Pay ? ⇒		
	Every Property Pays (in whole board area)	A Mixed Approach (every property in whole board area pays but some pay more or less than others)	Only Certain Properties Pay (only some properties in the board area pay)
	<div style="display: flex; flex-wrap: wrap; justify-content: space-around;"> <div style="text-align: center;"> Parks / Playgrounds</div> <div style="text-align: center;"> Trust Cemeteries</div> <div style="text-align: center;"> Litter Bins</div> <div style="text-align: center;"> ? Halls</div> <div style="text-align: center;"> Beautification</div> <div style="text-align: center;"> ? Swimming Pools</div> </div> <p>Every property can access but it is not as easy for people in the rural area to access the services as those in town so rural people shouldn't pay the same.</p> <p>Halls – discussed whether one rate could be set for all of the halls in the board area.</p> <p><i>Noted a concern that if too many activities become funded district-wide then this could have a significant \$ impacts and boards should be able to keep control of the things in their areas. Also district funding doesn't reflect that some areas get more benefit than others.</i></p>	<div style="text-align: center;">  </div> <div style="display: flex; flex-wrap: wrap; justify-content: space-around;"> <div style="text-align: center;"> Streetworks (footpaths)</div> <div style="text-align: center;"> Local Representation</div> <div style="text-align: center;"> Stormwater</div> </div> <p>People in rural areas should contribute but maybe not pay as much.</p> <p>Footpaths – not all areas have footpaths.</p> <p>Local representation should probably be more district funded perhaps with a differential as the board deals mainly with urban issues because of the type of activities that it oversees and where these are typically located. Comment that each community board is paid differently so funding representation at the same rate district wide may be an issue.</p>	

Oreti Community Board	⇐ In Your Community Board Area – Who Should Pay/How Should They Pay ? ⇒		
	Every Property Pays (in whole board area)	A Mixed Approach (every property in whole board area pays but some pay more or less than others)	Only Certain Properties Pay (only some properties in the board area pay)
	<div data-bbox="664 289 1181 592" data-label="Image"> </div> <p data-bbox="388 611 1448 741">Many people use these facilities not just the people living in town. Residents travel across the community board and outside of the community board area to use these. As such there is a general public benefit and everyone should make a contribution within community board area (or possibly across all areas).</p> <p data-bbox="388 751 1448 919">Unsure about creating a single community board rate as the board felt it might be too soon for this following establishment of new boards. At this stage community boards want to have has good control/visibility over what is happening in their each of their areas and whether what is being delivered/done is actually what the board wants or value for \$. There was a concern that if everything was combined it may be harder to see this.</p> <p data-bbox="388 930 1448 1066">There was a further concern raise that if rating areas are widened, then ratepayers who weren't previously contributing or getting any of these services would start to expect the services to be provided to them as well to that standard – creating an expectation that previously didn't exist.</p> <p data-bbox="388 1077 1448 1171">Halls – see value in retaining the current rating areas so that the community can clearly see what they are paying for and also to encourage discussion about whether these value for money and whether some halls should close.</p> <p data-bbox="388 1182 1448 1287">Interested to see what the impact on rates would be with a move to a community board rate and or district wide rate whether managing activities at a district level would help to reduce rates through efficiencies.</p>		<div data-bbox="2036 289 2718 432" data-label="Image"> </div> <p data-bbox="1917 447 2828 583">Discussion about the fact that people in the rural area don't really get as much of a benefit from these activities as properties in town and therefore should not pay the same as properties in the township area where these services are more available.</p> <p data-bbox="1917 594 2828 730">Suggestion also made that some rural people intend to live in the towns in the future and therefore have an interest in terms of making sure that the activities and services in the towns are well maintained and looked after for their future use.</p>

Every Property Pays
(in whole board area)

A Mixed Approach

(every property in whole board area pays but some pay more or less than others)

Only Certain Properties Pay
(only some properties in the board area pay)

**Funded
across
district**



SIESA – suggestion that all properties on the island should contribute to costs of SIESA to reflect that there is a fixed cost in having this service available that properties can connect to. This charge must be small.

Cemeteries – volunteers help with cemeteries on island which keeps costs down. Board feels that these should be funded by each area.

Footpaths – some parts of the district don't have footpaths and there are different standards which mean that each area should fund their own footpaths.

Representation – all areas have a community board now so should be funded across the district.

Stormwater – on the island the majority of the stormwater network is part of the road and should be funded like it is part of that network.

Litter bins / Streetworks – discussion that tourism and accommodation providers should pay more for these activities because they cause more use.

Water Structures – there was a desire to change the way jetties are funded. There should still be license fees for commercial operators and perhaps grant or ongoing operational funding from SI visitor levy to reflect tourism related use. However the board suggested that there is a need to look at the options of local/district rate funding because of concerns about the local community's ability to fully fund the level of maintenance/renewal needed. In addition jetties provide transportation/access points for moving around the island similar to roads and should therefore have some rate funding. Recreational users from the island and the mainland also use the jetties for fishing/tramping access and visitor's travelling to the island who then travel to other parts of Southland also provide a benefit to the whole Southland economy

The Stewart Island Community Board have requested that Council consider providing funding from a district rate (in addition to a local community board rate) to assist them with the cost of operating and renewing jetties on the Island. This is because funding the cost of the upgrades (or repayments on any loans taken out) entirely from users fees would likely have a significant impact on the viability of the commercial operations. In addition, funding the cost entirely from local rates would have a significant impact on local ratepayers who already face higher costs than ratepayers on the mainland. As such and the board are looking for ways to lessen the financial impact and ensure that rates and fees on the Island continue to be affordable. The board suggested that costs be funded as follows:

Funding Source	Opex	Capex (renewal projects)	Reason
Licence fees	80%		Benefit to commercial users Recover some of cost from visitors
Local CB Rate	10%		Benefit of being able to access island both ways Reflect recreation use by local residents
District Rate	10%	0-100%	Helps to address affordability concerns Economic benefits associated with attracting tourists to the Island and other parts of Southland during their stay Jetties/wharfs are like roads/cycleways/bridges to island residents.
Grants/SI Visitor Levy		0-50%	Recover some of the cost from visitors

Table 3: Combined feedback from boards on future funding options by each local activity area

Currently Funded	Areas Where Service Provided / Budgeted (Future Funding Approaches		
			Consider Funding District Level	Consider Funding Across CB area	Keep the same as current
Stormwater			✓	✓	?
<p>100% Local Rate Funded</p> <ul style="list-style-type: none"> In community board or CDA areas where activity is provided OR there is a budget (fixed amount per rating unit) In Ward areas that make a contribution to CDA rates or rate for services outside of these areas (variable rate based on Land Value) Te Anau and Tuatapere CB charge differentials for Commercial and Rural properties. 	<p>Balfour Browns* Colac Bay Dipton Edendale - Wyndham Limehills Lumsden Manapouri Mossburn Monowai Nightcaps/Wairio Ohai Orepuki Otautau Riversdale</p>	<p>Riverton Stewart Island Te Anau Thornbury Tokanui* Tuatapere Waikaia Wallacetown Winton Woodlands <i>Waihopai</i> <i>Toetoes Ward*</i> <i>Winton</i> <i>Wallacetown</i> <i>Ward*</i></p>	<p>Increasing regulatory standards and nature of service means that communities are likely to have little discretion about what is needed and where</p> <p>A district rate through the General rate would mean either all properties contribute or a targeted rate on properties in serviced areas (like water/sewerage) would mean only those properties within serviced boundaries would pay</p> <p>Not all areas have stormwater and some stormwater systems vary in their scale and cost and standard of service (highly reticulated versus swales/open drains)</p> <p>Could see significant upgrade costs shared over a wider rating base</p> <p>Relatively small activity overall not currently requiring separate funding for transparency</p> <p>Would mean staff would have to decide what is spent where and when and could increase expectations if whole community paying and create tension between the areas having work completed and those not over time</p>	<p>Increasing regulatory standards and nature of service means that communities are likely to have little discretion about what is needed and where</p> <p>A CB rate would mean all properties in the board area contribute. Would use a rural/urban differential as a proxy to reflect who gets a greater benefit from service</p> <p>Would deliver consistency across district in how rural properties contribute to stormwater</p> <p>Would result in some urban communities paying for stormwater when they don't have a service and all urban areas paying the same amount irrespective of the standard or level of service.</p> <p>Could see significant upgrade costs shared over a wider catchment/rating base</p> <p>Removes the need for Ward rate contributions</p> <p>Would mean boards would have to decide what is spent where in their board areas and when and could increase expectations if whole community paying and create tension between the areas having work completed and those not over time</p>	<p>Avoids any changes in the types of rates that properties currently pay</p> <p>Retains inconsistency in which properties are paying for service and where (particularly those in certain rural areas)</p> <p>Enables new community boards to become established and understand services in the area before changing rating</p> <p>Would see some relatively small rating areas having to fund compliance and upgrade costs which could have a significant impact on the level of rates</p> <p>Would require maintenance of current rating structure or a similar alternative which are not aligned with the new community board areas</p>

Currently Funded	Areas Where Service Provided / Budgeted		Future Funding Approaches		
			Consider Funding District Level	Consider Funding Across CB area	Keep the same as current
Local Representation			✓ (+Council preference)	?	X
<ul style="list-style-type: none"> 100% Local Rate Funded in community board areas only with Te Anau and Tuatapere CB charge differentials for Commercial and Rural properties. 	<u>Current funding for Community Boards*</u> Otautau Te Anau Tuatapere Riverton Stewart Island / Rakiura Winton Wallacetown Waihopai Toetoes (Note: CDA representatives were unpaid)	<u>New Community Boards being funded:</u> Ardlussa CB Fiordland CB Northern CB Oraka Aparima CB Oreti CB Tuatapere Te Waewae CB Waihopai Toetoes CB Wallace Takitimu CB (funded from Ward Reserves in 20/21) Stewart Island CB (funded by SICB rate)	<p>Local community board representation now covers all people/properties in the district and therefore provides benefits for all properties within the district. As such there was agreement that it is more appropriate to fund this district wide through the General rate (UAGC) or a targeted rate set district-wide at a fixed amount per property.</p> <p>Two boards commented that there may be some inequities in this approach given that payments to community board members vary according to the population of the area they represent.</p>	<p>As per District Funding (left) noting any issues with differences in the payment for board members would not be an issue in this approach. However staff note that if a rural/urban differential is used to fund the CB rate this will mean properties won't be paying same amount for representation.</p>	<p>Given changes to the boundaries, boards did not favour this option</p> <p>Retains inconsistency in which properties are paying for local representation and where (particularly those in certain rural areas not paying anything and others paying more)</p>

Currently Funded	Areas Where Service Provided / Budgeted	Future Funding Approaches		
		Consider Funding District Level	Consider Funding Across CB area	Keep the same as current
Cemeteries		✓ (+Council preference)	?	?
<p>100% Local Rate Funded</p> <ul style="list-style-type: none"> In community board or CDA areas where activity is provided OR there is a budget (fixed amount per rating unit) In Ward areas that make a contribution to CDA rates or rate for services outside of these areas (variable rate based on Land Value) Te Anau and Tuatapere CB charge differentials for Commercial and Rural properties. 	<p>Te Anau *Trust Run: Lumsden <i>Athol*</i> (CDA /Ward funded) Mosburn <i>Balfour*</i> Dipton <i>Eastern Bush*</i> Otautau <i>Forest Hill*</i> Riverton <i>Fortrose*</i> Wallacetown <i>Garston*</i> Winton <i>Orepuki*</i> Edendale <i>Quarry Hills*</i> Wyndham <i>Riversdale*</i> Woodlands <i>Tuatapere*</i> Stewart Island <i>Waikawa*</i> <i>Waiapu</i> (CDA/Ward funded) <i>Aparima Ward</i> Funded <i>Waikawa*</i> Cemeteries: <i>Mokoreta</i> Calcium <i>Tararua Acre</i> Wairio Wreys Bush</p>	<p>Operations and maintenance of Council-run cemeteries throughout the district should be very similar (mowing/gardening etc)</p> <p>Spiritual and historical nature of these areas suggests that they should all be maintained well and this shouldn't be driven by differences in the capacity of boards to rate (number of rating units in their boundary etc)</p> <p>While residents are probably more likely to visit cemeteries in their local area, cemeteries are also used by visitors who live outside of the local area and travel to cemeteries within Southland if they have family/whanau interred there.</p> <p>Boards wanted to retain their ability to have local input into decisions about cemeteries in their area, but felt that the routine operations and maintenance would be better funded and managed district wide. Some boards were concerned they did not want to lose control. The suggestion was made that special projects that individual boards want to complete over and above standard operations and maintenance could be funded by grants from the relevant community board (e.g entrance gates) meaning that everyone doesn't pay for one-off improvements that specific communities want to make to their cemeteries</p> <p>Funding these through the district General rate (UAGC) or a similar fixed district wide targeted rate would ensure everyone contributes equally</p> <p>Relatively small activity overall not currently requiring separate funding for transparency</p> <p>Would result in some communities paying for council run cemeteries even if they only have trust run cemeteries in their area (e.g. Ardlussa, Tuatapere Te Waewae)</p> <p>Creates tension where cemeteries are run by independent trusts and do not receive any funding from rates because properties near these trust run cemeteries will be paying for Council cemeteries through their rates</p>	<p>A CB rate would mean all properties in the board area contribute</p> <p>Staff note that if a rural/urban differential is used to fund the CB rate this will mean properties won't be paying same amount</p> <p>Would deliver consistency across district in how rural properties contribute to cemeteries</p> <p>Creates tension where some boards have a mix of trust and Council run cemeteries in their areas (Northern CB, Waihopai Toetoe CB and Oreti CB) with all properties being rated but only some cemeteries in the area receiving this funding.</p> <p>Removes the need for Ward rate contributions</p> <p>Would mean boards would have to decide what is spent where in their board areas and when. This could also increase expectations if whole community paying and create tension between the areas having work completed and those not over time</p> <p>While residents are probably more likely to visit cemeteries in their local area, cemeteries are also used by visitors who live outside of the local area and travel to cemeteries within Southland if they have family/whanau interred there.</p>	<p>Avoids any changes in the types of rates that properties currently pay</p> <p>Retains inconsistency in which properties are paying for service and where (particularly those in certain rural areas)</p> <p>Enables new community boards to become established and understand services in the area before changing rating</p> <p>Would see some relatively small rating areas having to fund compliance and upgrade costs which could have a significant impact on the level of rates</p> <p>Would require maintenance of current rating structure or a similar alternative which are not aligned with the new community board areas</p>

Currently Funded	Areas Where Service Provided / Budgeted	Future Funding Approaches			
		Consider Funding District Level	Consider Funding Across CB area	Keep the same as current	
Litter Bins		✓ (+Council preference)	?	?	
As above for Cemeteries. Some litter bins which are outside of town or CB/CDA areas are rated for directly through the Ward rate.	Athol Balfour Colac Bay Dipton Drummond Edendale - Wyndham Lumsden Manapouri Mossburn Nightcaps Orepuki Otautau Riverton Riversdale	Stewart Island/Rakiura Te Anau Thornbury Tokanui Tuatapere Waikaia Wallacetown Winton Woodlands <i>Ward Funded</i> <i>Bins</i> <i>Mararoa</i> <i>Waimea</i> <i>Waiau Aparima</i> <i>Waibopai</i> <i>Toetoes</i>	<p>Operations and maintenance of litter bins throughout the district should be very similar (emptying, cleaning)</p> <p>Use of litterbins is primarily for visitors/tourists travelling through areas rather than local residents. While local residents benefit from the prevention of littering through the provision of litter bins, like public toilets, the main benefit is experienced by those people travelling to and through areas similar to public toilets and should be funded across the district.</p> <p>Boards wanted to retain their ability to have local input into decisions about where bins are located in their area, but felt that the routine operations and maintenance would be better funded and managed district wide.</p> <p>Funding these through the district General rate (UAGC) or a similar fixed district wide targeted rate would ensure everyone contributes equally</p> <p>Relatively small activity overall not currently requiring separate funding for transparency</p> <p>Would result in some communities paying for litter bins even if they have no bine or a smaller number in their area compared to other areas.</p>	<p>A CB rate would mean all properties in the board area contribute</p> <p>Staff note that if a rural/urban differential is used to fund the CB rate this will mean properties won't be paying same amount</p> <p>Would deliver consistency across district in how rural properties contribute to litter bins</p> <p>Removes the need for Ward rate contributions</p> <p>Would mean boards would have to decide what is spent where in their board areas and when and could increase expectations if whole community paying and create tension between the areas having work completed and those not over time</p>	As above.

Currently Funded	Areas Where Service Provided / Budgeted		Future Funding Approaches		
			Consider Funding District Level	Consider Funding Across CB area	Keep the same as current
Footpaths (Streetworks)			X	✓ (+Council preference)	?
As above. Some funding for footpaths can also come from NZTA subsidies where the work qualifies.	Balfour Browns <i>Centre Bush</i> Colac Bay Dipton Edendale <i>Fairfax</i> Gorge Road Lumsden Manapouri Monowai Mossburn Nightcaps Ohai Orepuki Otautau	Riversdale Riverton Stewart Island/Rakiura Te Anau Thornbury Tokanui Tuatapere Waianiwa Waikaia <i>Waikawa</i> Wairio Wallacetown Winton Woodlands Wyndham	Not all areas have footpaths and footpaths across the district vary in their scale, cost and standard/level of service (surface, width and extent of maintenance) Given these differences boards felt it was not appropriate to fund footpaths via the General rate or a district rate district-wide.	A CB rate would mean all properties in the board area contribute. Would use a rural/urban differential as a proxy to reflect that urban areas typically get a greater benefit from service from easier access Would deliver consistency across district in how rural properties contribute to footpaths Would result in some urban communities paying for footpaths when they don't have any or all urban areas paying the same amount irrespective of the standard or level of service. Could see significant upgrade costs shared over a wider catchment/rating base Removes the need for Ward rate contributions Would mean boards would have to decide what is spent where in their board areas and when and could increase expectations if whole community paying and create tension between the areas having work completed and those not over time	As above.

Currently Funded	Areas Where Service Provided / Budgeted	Future Funding Approaches		
		Consider Funding District Level	Consider Funding Across CB area	Keep the same as current
Parks, Reserves, Playground and Beautification		X	✓ (+Council preference)	?
As above for stormwater. Some parks and reserves and open spaces which are outside of town or CB/CDA areas are rated for directly through the Ward rate.	Athol Riverton/Aparima Balfour Stewart Browns Island/Rakiura Clifden Te Anau Colac Bay Thornbury Curio Bay Tokanui Dipton Tuatapere Drummond Waikaia Edendale Waikawa Fortrose Wairio Garston Wallacetown Gorge Road Winton Limehills Wyndham Lochiel <i>Ward Funded</i> Lumsden <i>Parks/Reserves/Mo</i> Manapouri <i>wing</i> Orepuki Mararoa Waimea Monowai Waiiau Aparima Mossburn Winton Nightcaps Wallacetown Ohai Waihopai Toetoes Otautau Riversdale	Areas have a range of different parks, playgrounds and beautification features. The standard and scale of what is provided varies. Boards wanted to retain their ability to make their own decisions about the level of service to be provided and therefore felt it was not appropriate to fund local parks, reserves, playground and beautification district-wide.	A CB rate would mean all properties in the board area contribute. This would enable boards to set their own priorities for what will be done in their areas. Would use a rural/urban differential as a proxy to reflect that urban areas typically get can greater benefit from service from easier access Would deliver consistency across district in how rural properties contribute to these activities Would result in some urban communities paying for parks, playgrounds or beautification features when they don't have any or all urban areas paying the same amount irrespective of the standard or level of service. Could see significant upgrade costs shared over a wider catchment/rating base Removes the need for Ward rating Would mean boards would have to decide what is spent where in their board areas and when and could increase expectations if whole community paying and create tension between the areas having work completed and those not over time	As above.

Currently Funded	Areas Where Service Provided / Budgeted		Future Funding Approaches		
			Consider Funding District Level	Consider Funding Across CB area	Keep the same as current
Ward Activities			X	✓ (+Council preference)	?
100% Local Rate Funded though Ward Rate (variable rate based on Land Value of all properties in the ward area)	Mararoa Waimea Waiau Aparima	Winton Wallacetown Waihopai Toetoes	Not considered an appropriate way to method of funding given the variations in what is provided in different areas at this stage.	<p>With local community board representation now covering all people/properties in the district (including rural areas) there is no longer a need for ward rating as the activities and budgets can be managed by the community board.</p> <p>The majority of the rates collected in the Ward rate are either used to maintain services outside of CB or CDA areas (like mowing), provide for general projects/grants in the Ward area or make a contribution towards the services provided in towns as a proxy for a rural contribution.</p> <p>Because the ward rate is collected on land value – rural properties with large areas will pay the majority of these rates. The use of an urban/rural differential for a community board rate will offset this to some extent.</p>	As above.

Currently Funded	Areas Where Service Provided / Budgeted	Future Funding Approaches		
		Consider Funding District Level	Consider Funding Across CB area	Keep the same as current
Halls		X	?	?
100% Local Rate Funded from separate hall rating areas (fixed amount per SUIP) plus a small amount of hire/rental fees	Refer to the Map in Attachment 4 in total spread across the District. Some properties are not included in a hall rating area – generally because there are no council rated halls in their area (e.g Otautau, Riverton)		<p>Views of the board were mixed on whether the current hall rating areas should be combined into a single hall rate for a community board or collected as part of the community board rate¹. While it was accepted that halls provide wide public benefit because they are accessible and provide spaces for the community to socialize and get together for events, the existence of a hall in a specific geographical area does not directly relate to who uses the hall.</p> <p>Some boards could see the simplicity that combining hall areas would provide and others discussed issues that need to be considered which are noted below. While there wasn't clear agreement about the approach to take, most boards agreed that the new community boards should have responsibility for setting all rates for halls in their areas and also liaise with local hall committees to understand their plans and requirements for funding on an annual basis. Boards noted that this would also more likely encourage discussions about the need for halls and where funding should be prioritised in each local area.</p> <p>Staff also note that each community board could be given the option of deciding whether they want to combine hall rating areas in their board boundaries or not.</p> <p>Specific concerns raised:</p> <ul style="list-style-type: none"> - Not all halls have been maintained to a similar standard and if combined ratepayers who have already contributed to upgrades may have to pay again for work on other halls. - This could create tension about how decisions of what work is done to different halls in an area rather than other halls - Areas that do not have access to a hall and use alternative venues (like Otautau or Riverton) shouldn't have to pay for a hall - non council run or rated halls <p>1 – Note that if halls were included as part of the community board rate – any urban/rural differential see urban properties pay more than rural properties.</p>	

Currently Funded	Areas Where Service Provided / Budgeted	Future Funding Approaches																	
		Consider Funding District Level	Consider Funding Across CB area	Keep the same as current															
Water Facilities		✓	✓	X															
Mix of User Fees (Stewart Island Jetties and Riverton Harbour), Grant Funding and limited Local Rate Funding	Stewart Island Riverton Tuatapere Fiordland Manapouri	<p>The Stewart Island Community Board have requested that Council consider providing funding from a district rate (in addition to a local community board rate) to assist them with the cost of operating and renewing jetties on the Island. This stems from concerns about the impact that the need for increased funding would have on the level of fees that commercial users are expected to pay and level of local rates given the small number of rating units on the Island. They also noted that it is appropriate to have local and district rate input because the facilities are also used by Stewart Island and Southland residents for recreational (boating/tramping/hunting) purposes and by visitors who travel to the Island with flow-on economic benefits related to visitors travel to other parts of Southland.</p> <p>The board suggested that costs be funded as follows:</p> <table border="1" data-bbox="824 651 1675 885"> <thead> <tr> <th>Funding Source</th> <th>Opex</th> <th>Capex (renewal projects)</th> </tr> </thead> <tbody> <tr> <td>Licence fees</td> <td>80%</td> <td></td> </tr> <tr> <td>Local CB Rate</td> <td>10%</td> <td></td> </tr> <tr> <td>District Rate</td> <td>10%</td> <td>0-100%</td> </tr> <tr> <td>Grants/SI Visitor Levy</td> <td></td> <td>0-50%</td> </tr> </tbody> </table> <p>Work is currently underway on reviewing the mechanism for collecting license fees and also developing more details plans and budgets for the work needed on the jetties. However staff note it would be useful to have an initial discussion on the issues raised in order to prepare a fuller discussion paper on the options.</p> <p>Staff also note that the discussion about water facilities was a larger focus for the Stewart Island Community Board than other boards with water facilities. As such, Council may also need to consider how it would like to fund other water facilities in the district and whether there is a need to develop for a consistent approach in the future.</p>			Funding Source	Opex	Capex (renewal projects)	Licence fees	80%		Local CB Rate	10%		District Rate	10%	0-100%	Grants/SI Visitor Levy		0-50%
Funding Source	Opex	Capex (renewal projects)																	
Licence fees	80%																		
Local CB Rate	10%																		
District Rate	10%	0-100%																	
Grants/SI Visitor Levy		0-50%																	
		The Stewart Island board believe that fully funding the operating and capital costs associated with jetties on the Island is not sustainable.																	

Currently Funded	Areas Where Service Provided / Budgeted	Future Funding Approaches		
		Consider Funding District Level	Consider Funding Across CB area	Keep the same as current
SIESA		✓	✓	X
User Fees (electricity supply consumers)	Stewart Island	<p>The Stewart Island Community Board have requested that staff look at the option of introducing a small contribution from rates to help fund the operation of SIESA to ensure that those properties that have the ability to connect to the supply contribute to the costs (similar to half charges for water). Staff have also been looking at funding issues in terms of the sustainability of electricity charges on the Island given concerns that the rising costs for the supply may drive consumers to look at alternatives and reduce economies of scale of operating the community scheme.</p> <p>Work is currently underway on more detailed papers around this issue and funding from local/district rates. This issue is expected to be covered in more detail at the next workshop.</p>		

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